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6	PUBLIC HEARING
7	PUBLIC BUILDINGS REFORM BOARD
8	Boston, Massachusetts
9	Wednesday, July 30, 2025
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1	APPEARANCES				
2					
3	PAUL WALDEN - Executive Director of the PBRB				
4	DAN MATHEWS - Commissioner				
5	MIKE CAPUANO - Former Representative				
6	NICK RAHALL - Former Representative				
7	DAVID WINSTEAD - Former Commissioner				
8	ADAM OLIVER - Alito				
9	CATHERINE CARLOCK - Boston Globe				
10	JULIA SPAGNOLA - Public				
11	CARL CAMPBELL - Public				
12	BRYAN MONTGOMERY - Public				
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- 1 PROCEEDINGS
- 2 MR. WALDEN: Well, good morning,
- 3 everyone, and welcome to our 11th public hearing of
- 4 the Public Buildings Reform Board. We appreciate
- 5 your interest and time. I am Paul Walden and I'm
- 6 the executive director of the Public Buildings
- 7 Reform Board. And today we're going to talk a bit
- 8 about the history of the Board, what our mission is
- 9 going forward, and highlight the legislation that
- 10 created us, as well as talk about some of the very
- 11 preliminary analysis we've done of the federal
- 12 footprint in -- here in Boston and just mention
- 13 some other properties we are very -- we're looking
- 14 at, at a very high level in Eastern Massachusetts.
- Just some administrative notes. We
- 16 do have a strict timeline, so I'm going to keep us
- 17 on point with the time, and we will have a Q and A
- 18 session at the end. So with that, I would like to
- 19 introduce our board. So, we have a board of
- 20 six White House-appointed board members, and it's a
- 21 bipartisan board, very diverse backgrounds. So
- 22 here with us today is, from left to right -- or

- 1 from your left to right, Dan Mathews, the former
- 2 General Service Administration Public Building
- 3 Service Commissioner; Congressman Mike Capuano
- 4 from the Seventh and Eighth District -- and you
- 5 were in the house for 20 years, I believe -- and
- 6 Congressman Nick Rahall from West Virginia, who was
- 7 a longstanding congressman of -- of 34 --
- 8 MR. RAHALL: Eight.
- 9 MR. WALDEN: -- 38 years. Thank you,
- 10 Congressman.
- MR. RAHALL: Thanks.
- MR. WALDEN: And David Winstead, another
- 13 former GSA Public Billing Service Commissioner, who
- 14 is not with us, the other two board members,
- 15 Talmage Hocker, who's a well-known real estate
- 16 developer from Louisville, Kentucky, and who is
- 17 also the acting chairman, and Jeffrey Gural, a
- 18 well-known developer from New York City. They
- 19 couldn't be with us this morning.
- 20 So I would like to just touch
- 21 briefly on what we've done in the past. So
- 22 Congress -- the legislation has us submit our

- 1 recommendations in a series of rounds. And
- 2 basically the round is submitted to the Office of
- 3 Management and Budget, and based on their approval
- 4 or -- or rejection, they then task GSA
- 5 with -- moving forward with the
- 6 disposal action. So to date, we have submitted
- 7 recommendations that would result in a total of
- 8 \$775 million in net proceeds from the sale. If you
- 9 go back through our six year history, that would be
- 10 the total value of those disposals.
- 11 Congress evidently was pleased by
- 12 our work. We were initially set to sunset in May
- 13 of this year. The Thomas Carper Water Resources
- 14 Development Act of 2024, which was just passed
- 15 earlier this year, extended us to December of
- 16 2026. And it also directed us to submit an
- 17 additional round by December of '26. And that
- 18 third and final round is what we are talking
- 19 about today. Just this past May, we submitted our
- 20 second round to OMB, which was approved very
- 21 quickly, I might add, encompassing 11 properties
- 22 and 7.1 million square feet. And the very

- 1 interesting statistic is if these disposals are
- 2 executed, it would result in a \$5.4 billion in cost
- 3 avoidance over a 30-year period. And again, those
- 4 have been approved by OMB and now GSA is tasked
- 5 with executing those proposals.
- 6 And as part of our due diligence --
- 7 and this is why we're having this hearing today --
- 8 as we move along through our analysis and identify
- 9 properties that are very likely disposal or
- 10 consolidation candidates, we engage the local
- 11 stakeholders, that is the local government, the
- 12 city and county government, the congressional
- 13 delegations, and any other stakeholders that we're
- 14 aware of. So we do try to be very transparent in
- 15 our proceedings. So with that introduction, I will
- 16 let Congressman Rahall discuss what we have done so
- 17 far. Mr. Rahall.
- 18 MR. RAHALL: Thank -- thank you. Hello.
- 19 Yeah.
- MR. WALDEN: Yeah.
- MR. RAHALL: Thank you, Paul.
- 22 Throughout our work on the PBRB, we've noticed the

- 1 same issues cropping up time and time again. The
- 2 lights are on, but nobody's home. The federal
- 3 inventory of office space is open for employees,
- 4 but few employees are returning to work. This
- 5 means that taxpayers are paying enormous, enormous
- 6 sums to provide for the few who do come to work in
- 7 a place in which they can call work and in which
- 8 they can work. The Board found a nearly 70 percent
- 9 decrease in occupancy in a study selected -- of
- 10 selected properties in the Washington DC area in
- 11 2023. American taxpayers are paying a premium
- 12 market rate rent for agencies to be housed in
- 13 spaces that are definitely not premium spaces. The
- 14 federal buildings that the PBRB toured are in poor
- 15 repair, are in need of extensive capital
- 16 investment, and cannot possibly be serving the best
- 17 interest of the agencies they house.
- 18 The capital liability of all the deferred
- 19 maintenance is enormous and it's unquantified.
- 20 Capital liabilities accrue to the taxpayer. This
- 21 means that although taxpayers are paying market
- 22 area -- market rates for space, the market rates

- 1 are not being spent to maintain and adequately
- 2 manage the spaces. The bottom line is that the
- 3 system is working against the American taxpayer.
- 4 The maintenance backlog translates
- 5 into unhealthy and sometimes unsafe work
- 6 environments for our federal employees. The Board
- 7 learned about antiquated air handling systems from
- 8 the 1940s still being pressed into service. We
- 9 found leaking roofs, unusable elevators, and
- 10 flooding basements. Congress cannot appropriate
- 11 its way out of this maintenance backlog. This
- 12 means that the inventory needs to be shrunk so tax
- 13 dollars can be invested in properties where
- 14 employees are actually coming to work. I'll now
- 15 turn it over to our board member, Dan
- 16 Mathews, who will highlight the elements of the
- 17 Board's work.
- 18 MR. MATHEWS: Thank you, Nick. If
- 19 someone could go to the next slide. I think
- 20 there's another slide here.
- 21 So the Public Building Reform Board, a
- 22 couple of things about it that might be helpful

- 1 for the audience. One, we're not part of
- 2 GSA, General Services Administration, or we're not
- 3 part of DOGE. We are an independent board created
- 4 by Congress because Congress saw the problem and
- 5 they were not confident that the system -- the
- 6 normal system actually put underutilized properties
- 7 into a disposal pipeline. So they wanted an
- 8 outside set of eyes to look at the federal
- 9 inventory and make sound financial assessments and
- 10 judgements about those properties, and then
- 11 recommend them to the highest level of the
- 12 government who could then decide in an up or down
- 13 way, whether or not to accept the recommendation.
- So we are a body that recommends actions,
- 15 but we don't actually take the actions, because we
- 16 are -- we're special government employees. We're
- 17 not full-time government employees, so we don't
- 18 make inherently governmental decisions. But our
- 19 recommendations go to the director of the Office of
- 20 Management and Budget, which is part of the White
- 21 House. And if they say yes, then the law says,
- 22 these properties shall be disposed of, and they

- 1 waive a whole slew of the normal rules and
- 2 processes that govern properties disposals and make
- 3 it very difficult, actually, to get these
- 4 properties off the government's books.
- 5 So the reason I want
- 6 to say this is to give you a sense that we have a
- 7 very unique role. And once our recommendations are
- 8 approved, then the agency that has control over
- 9 those properties actually has to implement those
- 10 recommendations. And in practice, most of the
- 11 properties that we've been looking at that the
- 12 Congress asked us to look at are controlled by
- 13 General Services Administration, so they're
- 14 the entity, in most cases, that will actually be
- 15 running the disposals and relocating the tenants to
- 16 some other buildings based on our recommendations.
- 17 And there are two -- and Nick
- 18 touched on this, but there are really two key
- 19 criteria that we're screening federal properties.
- 20 One is occupancy and the other is capital
- 21 liabilities. If they have low occupancies and they
- 22 take a lot of money to bring back up to functional

- 1 class A space, it's on our radar screen and we're
- 2 looking to get out of it. The government does not
- 3 appropriate enough money to renovate all the
- 4 buildings that -- that the government owns. GSA,
- 5 their inventory, it averages over 50 years in age.
- 6 There's 180 million square feet of owned space.
- 7 And in most markets, like here in Boston, actual
- 8 federal employees that go into federal buildings
- 9 can maybe fill somewhere between a quarter and a
- 10 half of those buildings. But those buildings
- 11 require hundreds and hundreds of millions of
- 12 dollars of congressional appropriations to
- 13 renovate, which probably is never going to happen,
- 14 so that's why we're recommending many of those
- 15 properties for disposal.
- 16 At this point, I'll turn it over to
- 17 David Winstead to talk about some of
- 18 the benefits of disposal. I
- 19 will just make one little comment. In Washington
- 20 DC -- so that's the city that has by far the
- 21 highest concentration of federally owned property,
- 22 and it's mostly office space, so the federal

- 1 government's presence there very much moves the
- 2 market and that's not really the case in any other
- 3 market, but it does in DC. And the mayor of the
- 4 District of Columbia, a Democrat, asked for two
- 5 things, bring federal employees back to the office
- 6 and start selling federal buildings and put them
- 7 back into productive use.
- 8 MR. WINSTEAD: Great. Thanks, Dan, and
- 9 it's nice to be here. Thanks to everybody for
- 10 participating. It's also nice to see some of our
- 11 GSA colleagues up here in the -- it's region one,
- 12 right?
- 13 UNIDENTIFIED SPEAKER: Yep.
- MR. WINSTEAD: Region one?
- 15 UNIDENTIFIED SPEAKER: For now.
- MR. WINSTEAD: Good to see you. Just to
- 17 follow up on Dan's points about redevelopment
- 18 opportunities. I think the Board, although we are
- 19 not involved in the sale of the assets, we do have
- 20 a board that has had experience and is making
- 21 recommendations to GSA on how they should do it, or
- 22 at least our perspective on that. But the real

- 1 issue that I want to present is really the
- 2 opportunities that are achieved by the
- 3 redevelopment of federal buildings. And
- 4 obviously Boston's a very exciting
- 5 urban area with lots of wonderful buildings. But
- 6 we have seen that, really, the conversion of
- 7 federal property to private ownership can bring
- 8 obviously tax revenue, can bring jobs, can bring
- 9 mixed use redevelopment, and provide a catalyst for
- 10 development for the entire metropolitan area.
- 11 So there are many benefits to
- 12 repositioning these underutilized, older,
- 13 non-preserved federal properties and many of which
- 14 are over 50 years old. I think the average life of
- 15 -- or age of federal inventory, the 180 million
- 16 square feet Dan referred to, is 50 years or more,
- 17 so they're very old buildings, and major systems
- 18 repairs, complete fire systems are outdated,
- 19 handling of HVAC systems, plumbing and wiring need
- 20 to be redone. In some of the properties in the
- 21 Boston area, we've seen facades that are beginning
- 22 to fail. Mike will talk more detail about that.

- 1 Water intrusion. One case we've witnessed
- 2 electrical panels that have -- have shorted out.
- 3 So there's -- there's real issues in terms of the
- 4 maintenance of these buildings and coupled with --
- 5 we have two former members of Congress, but the
- 6 lack of funding for repair and maintenance of the
- 7 owned inventory, so that's our -- our real issue.
- 8 Fortunately, when I was commissioner, we
- 9 were getting pretty much -- the end of the Bush
- 10 administration, we were getting pretty much full
- 11 funding for both lease actions and maintain --
- 12 maintenance of the federal buildings, but that has
- 13 deteriorated over recent years. There are great
- 14 examples of what can be done. This one is the --
- 15 the Dulski Building in -- in Buffalo, New York. It
- 16 was constructed in 1981 -- 1971. The entire
- 17 structure was coated in asbestos fireproof
- 18 materials. And what we've seen is conversion into
- 19 a multi-use building that activated the downtown
- 20 area around it, created 522 new jobs, and saved
- 21 taxpayers millions in asbestos remediation costs.
- 22 Another example in my hometown of Baltimore -- I

- 1 think the next slide there. Yeah, here we go.
- 2 Is -- this is the U.S. Appraiser
- 3 Building in -- in Baltimore, Maryland. Obviously,
- 4 it was a major port and it was constructed in -- in
- 5 1936, but the developer preserved the historic
- 6 lobby, the -- the marble lobby, created 132 luxury
- 7 apartments. And the conversion has really, you
- 8 know, activated the sub-market in Baltimore.
- 9 Baltimore still unfortunately realizes a -- a lot
- 10 of vacancy. Trying to keep businesses in Baltimore
- 11 over the recent decades has been very, very
- 12 difficult, but it really is an example of what can
- 13 be done. The building generates now \$266,000 a
- 14 year in property tax for the City of Baltimore.
- 15 And there are many, many other examples of
- 16 divestment of properties from the federal inventory
- 17 that can act as a stimulant for urban areas to
- 18 attract people residentially back to downtown.
- 19 Dan mentioned in his closing comments
- 20 that DC, you know, has 40 percent of the federal
- 21 inventory in it. And yesterday, I was at a meeting
- 22 of -- sponsored by the DC Office of Planning that

- 1 brought together the leading architects, planners,
- 2 landscape planners to look at what to do with the
- 3 recommendation of the Board that is now moving
- 4 forward of disposing of the Forrestal Building,
- 5 which is the headquarters of the Department of
- 6 Energy. And I was -- it was fascinating to hear
- 7 the vision they have as a result of being able to
- 8 take down that building, develop -- provide four
- 9 parcels for redevelopment. Smithsonian is
- 10 interested in -- in one of them for a museum.
- But what the focus yesterday was
- 12 how do you create a greenway -- a pedestrian
- 13 greenway to link the national mall and all the
- 14 Smithsonian visitors to the Waterfront and L'Enfant
- 15 Plaza? Yesterday, they were literally the entire
- 16 planning, development, and architectural community
- 17 was a charette on what those ideas could
- 18 result in, what kind of parks could be put there,
- 19 what kind of housing, affordable housing and other
- 20 uses. So I think we can cite DC, because of our
- 21 recommendations in March, as an example of what
- 22 could happen here in -- in Boston, and the --

- 1 really getting engaged and looking at how
- 2 properties that we're recommending for disposal can
- 3 be reconverted.
- 4 So real -- just in summarizing the
- 5 key benefits of what we're doing, what the Board's
- 6 doing, and obviously partnering with GSA.
- 7 Disposal removes underutilized and
- 8 unneeded office supply from the market and
- 9 increases demand for local lease market and
- 10 decreases vacancy in those urban office markets.
- 11 It puts new properties, obviously, on the local tax
- 12 rolls and allows for redevelopment of
- 13 underutilized federal properties to mixed use
- 14 residential and, candidly, affordable and, in some
- 15 cases, potentially housing for the unhoused. So
- 16 those are some of the benefits and I'll turn it
- 17 over to Mike now.
- 18 MR. CAPUANO: My presumption is that
- 19 everybody here has a pretty good understanding of
- 20 why you're here. I assume it's not for the
- 21 croissants, so I'm not going to, kind of, tell you
- 22 stuff you already know. But I will tell you -- I

- 1 I think it's important to know what
- 2 we are not. We are not DOGE. We existed before
- 3 DOGE. I quess
- 4 we've already lived past them. I can't quite tell
- 5 where they are this week. We we do not
- 6 have the same mission. Our mission is very simple,
- 7 efficiency. It has nothing to do with policy per
- 8 se. It has nothing to do with number of people.
- 9 It has nothing to do with what gets done in a
- 10 building. It's simply -- honestly, I was talking
- 11 with Emmanuel Bentley yesterday, it was
- 12 very much like when I was mayor. There is no
- 13 government entity in the world, no matter liberal,
- 14 conservative, Democrat, Republican, that should be
- 15 in favor of inefficiency.
- 16 I'm a liberal Democrat by definition of
- 17 the term. I don't see any reason to have empty
- 18 buildings or underutilized buildings anywhere. I'm
- 19 also a taxpayer. I want my tax
- 20 dollars to be used efficiently. So when you find
- 21 buildings that, for any reason, are underutilized
- 22 and/or under maintained or just too old or whatever

- 1 it is, it's incumbent to take a look at them. Not
- 2 every one of them should be disposed, but some
- 3 should. Some should be consolidated. Things
- 4 change. The workforce has changed.
- 5 Honestly, five years ago, no one
- 6 would've thought that there'd be so many people
- 7 working remotely all across the country. You know,
- 8 things change, so we are trying to respond to that.
- 9 We are here today to talk about the Boston
- 10 stuff in particular, but we're going around the
- 11 country trying to identify locations that would be
- 12 more friendly to the taxpayers to do something else
- 13 with, kind of simple. It's really not that
- 14 complicated. And again, it is not a policy issue.
- 15 We are not here to suggest anybody
- 16 lose a job or that a job be moved from point A to
- 17 point B.
- 18 And I guess, you know, the
- 19 only -- the best experience I had was the Volpe
- 20 Building right here in Cambridge. For years, I had
- 21 to fight them -- certain people, many people in
- 22 Washington, wanting to just close the Volpe

- 1 Building and send 600 jobs someplace else in the
- 2 country, which would've meant most of those people
- 3 would've lost their jobs because most of them
- 4 wouldn't have transferred to wherever they were
- 5 going to go. And we had to fight it every couple
- 6 of years.
- 7 The building was old. Anybody who
- 8 ever stepped foot in the Volpe Building, I
- 9 assume, you knew it was built to be a NASA
- 10 headquarters. That's why it was built. It was
- 11 never used for that, and it was never used for the
- 12 purposes it was built. It was always, kind of, a
- 13 catchall type of building and it had been
- 14 dilapidated. It was run down. It wasn't conducive
- 15 to what we needed, what was being done in the
- 16 building, some great scientific work. And it was
- 17 good to dispose of it. At the same time, not a
- 18 single one of those jobs was lost. Those jobs are
- 19 still here, but they're
- 20 working in space that is conducive to the work that
- 21 they're doing.
- 22 That's the other thing. I -- again,

- 1 we're in a nice building here. I have
- 2 no idea how long any of you have been here.
- 3 I've been here long enough, my whole life. There
- 4 were times when you wouldn't come to Post Office
- 5 Square. How many of you remember the garage
- 6 that was across the street? Actually remember?
- 7 Well, it was a handful. Most of you have no clue
- 8 what was here before, but that was a public garage
- 9 that got -- the help was getting rid of that
- 10 garage, making this neighborhood a little bit more
- 11 attractive to business improvement. And it's not
- 12 just this neighborhood, it's all across -- Faneuil
- 13 Hall. How many of you remember Faneuil Hall before
- 14 it was a tourist destination? And now we're
- 15 actually at the other end of that cycle, but you
- 16 know, that cycle will come around again.
- Anyway, that's what we are here to
- 18 do, is we are here to identify properties that are
- 19 better used other ways. We can make
- 20 recommendations as to what should be done with
- 21 those buildings. We cannot require it. We don't
- 22 have the authority to do so. And by the way, I

- 1 also want to say one last thing. We also do not
- 2 have the authority to tell GSA not to sell a
- 3 building. So even if they wanted to, they could
- 4 sell every building in America tomorrow even if we
- 5 didn't think it was a smart idea.
- 6 We don't have the authority to do that.
- 7 Now, I might personally scream
- 8 about it, but that'd be me screaming in a desert
- 9 like everybody else. It's
- 10 important for me that people know what we are and
- 11 what we are not. We are not here to cut jobs; we
- 12 are here for real estate efficiency and
- 13 that's really about it. So that's what
- 14 we're here today for. I think you all, kind
- 15 of know that, but I was hoping to draw a big bold
- 16 line under it. That -- that's up to you, Paul,
- 17 where do we go now?
- 18 MR. WALDEN: Okay. Thank you. Thank
- 19 you, Mike. So what we're focusing on -- Archie, if
- 20 you could go to the next slide. We're looking at
- 21 mainly the federal portfolio here in Boston, the
- 22 three federal buildings in Boston, in addition to a

- 1 large lease in Boston. And
- 2 I was remiss not introducing our real
- 3 estate consultant earlier, with Jones Lang LaSalle,
- 4 (name) is a senior analyst who's been
- 5 supporting us.
- 6 So we've been looking at what vacancy
- 7 figures we have for these three federal buildings,
- 8 looking at what we -- the most accurate data we
- 9 have on deferred maintenance, which probably
- 10 doesn't include the full realm of what really
- 11 deferred maintenance is attached to these
- 12 buildings from what we have record of. And we're
- 13 looking at what the potential cost savings would be
- 14 if you did some sort of consolidation, either you
- 15 move, you know, three buildings into two or three
- 16 buildings into one.
- 17 And, really, the eye-opening
- 18 figure is, if you look at those columns in
- 19 the pink there, this is basically what it is
- 20 costing the taxpayer today to house a federal
- 21 employee in those buildings per year. And that
- 22 factors in the O and M cost for the building, the

- 1 deferred maintenance, all the cost liabilities
- 2 associated and realize, even though we are in the
- 3 post COVID arena and people are coming back to the
- 4 office, the utilization is still pretty low. So
- 5 for example, the John F. Kennedy Building,
- 6 during a low attendance period, it was costing
- 7 anywhere upwards of \$309,000 per person per year to
- 8 house them in that building. During a high
- 9 attendance period, it's 135,000 per year. However,
- 10 if you did some sort of consolidation and move them
- 11 into perhaps leased space and avoided all that huge
- 12 backlog deferred maintenance, the cost per person
- 13 drops dramatically from anywhere 55,000 to \$23,000
- 14 per person.
- 15 So what Jones Lang LaSalle -- what
- 16 we're working with them on is looking at what is
- 17 the 30-year net present value if you did some
- 18 consolidations and we're looking at
- 19 different scenarios, like I said, moving you know,
- 20 three buildings into two, three buildings into one,
- 21 maybe even moving some or all into leased space.
- 22 We're certainly looking at the lease option as a

- 1 scenario that is worth further
- 2 consideration. So that'll help us refine our
- 3 recommendation to OMB, what makes sense from a
- 4 financial feasibility standpoint and from a
- 5 practical standpoint in terms of housing people in
- 6 efficient, well-maintained safe space. Sure. Yeah.
- 7 MR. MATHEWS: I just had a quick
- 8 question for people, since we've got a lot of real
- 9 estate folks here: What is trophy -- or let's say
- 10 class A office space in a good market in Boston
- 11 going for per foot, RSF; can someone raise their
- 12 hand and just --
- MR. MONTGOMERY: Seventy-five -- 75
- 14 bucks.
- MR. MATHEWS: Seventy-five bucks a foot?
- MR. MONTGOMERY: Yep.
- MR. MATHEWS: So let's say 200 rentable
- 18 square feet per person, 75 bucks a foot. What is
- 19 that? \$15,000 a year. So when you look at these
- 20 numbers compared to class A space, good location,
- 21 downtown Boston, what's trophy? Ninety, a hundred?
- MR. MONTGOMERY: A hundred.

- 1 MR. MATHEWS: A hundred. \$20,000 a -- a
- 2 year. Look at these numbers. The lowest number is
- 3 \$24,000 a year. It just makes you wonder what are
- 4 we doing here, right? Something's not right.
- 5 MR. WALDEN: Thank you, Dan. And -- and
- 6 one thing I -- that we factor in is when we do that
- 7 net present value calculation, not only what is the
- 8 cost avoidance, what's the O and M avoidance, and
- 9 then what is the, you know, exit value -- what's
- 10 the fair market value of the property, that factors
- 11 in, and of course, what's on the
- 12 other side of the equation, what's the cost of
- 13 leasing space if that's the ultimate solution. All
- 14 right. So that's gives you some sense of what
- 15 we're looking at when we do our analysis.
- And we had mentioned a couple of
- 17 other buildings in Eastern Massachusetts and
- 18 I want to emphasize --
- 19 If you would go to the next slide,
- 20 Archie. Oh, back, back. One -- one back.
- 21 We had -- what we're doing is,
- 22 we're taking the government's real property

- 1 inventory, the federal real property profile as
- 2 it's called, and we're -- and you have to realize a
- 3 lot of the data isn't accurate, but it's a starting
- 4 point and it's, sort of, a barometer to help us
- 5 highlight buildings that appear to have a high
- 6 amount of deferred maintenance, that appear to have
- 7 a low vacancy, and we're still trying to get
- 8 accurate occupancy numbers because there's this
- 9 data collection that's started this summer with the
- 10 USE IT Act. But based on that, we're just, sort
- 11 of, applying these filters and what, sort of, came
- 12 out of that first filter is this -- the customs
- 13 house in New Bedford.
- 14 And, again, I realize it's a historic
- 15 building. It may not pencil out, but it's -- we at
- 16 least need to take a look at it. And one of the
- 17 reasons why I, sort of, want to document it and
- 18 tell people we're looking at it at a high level
- 19 is at the end of the day, we want to tell the
- 20 Office of Management and Budget and GAO, this is
- 21 what we started with, these are the filters we
- 22 applied, this is the analysis we applied, and this

- 1 is why some buildings dropped off, at least to
- 2 document the procedure.
- 3 And then the Hastings Keith, I
- 4 understand that's already undergoing the disposal
- 5 process, so that's probably not going to be
- 6 something we're going to focus on. And then this
- 7 federal building in Fitchburg, Mass., I realize
- 8 that has a large postal service component and a
- 9 Social Security component. And again, we're not
- 10 advocating moving anyone out of the city. Well, at
- 11 -- at least one to look at it and see what is the
- 12 financial feasibility and what's the functional
- 13 feasibility of maybe moving them into leased space
- 14 and what's the cost savings. But again, it's a
- 15 very high level review at this point.
- And there was an interesting building we
- 17 found here in Boston and I spoke to the regional
- 18 office about it yesterday, this 11 Channel Street,
- 19 it's a DHS building that I think the
- 20 City has some interest in seeing something happen
- 21 with that, so we're going to include that in our
- 22 analysis. And it's right, just across the channel

- 1 here, south of town. So that gives you an idea of
- 2 what we're looking at in this general area.
- 3 And again, I introduced our Jones
- 4 Lang LaSalle consulting staff, and their
- 5 level of expertise has been invaluable. And
- 6 also, I need to recognize our other communications
- 7 support contractor, Alito, Adam Oliver is here from
- 8 Aleto this morning. So without those two, we would
- 9 really be in a bind. So I appreciate their support
- 10 and their hospitality, JLL, for hosting us here in
- 11 their beautiful space, so --
- MR. CAPUANO: So does anybody want to
- 13 buy a building?
- MR. MATHEWS: Can I just ask them a
- 15 question?
- 16 MR. WALDEN: Yeah.
- 17 MR. MATHEWS: I noticed I'm, kind of,
- 18 reversing the hearing here, but I've got another
- 19 question for people out there. So trophy office
- 20 space, a hundred bucks a foot. What kind or --
- 21 let's say you had a 15 year non-cancellable firm
- 22 term, what type of tenant improvement allowance do

- 1 you think a landlord would put out there? How much
- 2 a foot?
- 3 MR. MONTGOMERY: Fifteen (indiscernible),
- 4 200 bucks.
- 5 MR. MATHEWS: \$200 a foot. The reason
- 6 I'm asking these questions, not just for our
- 7 benefit, but we've got GSA in the room here too,
- 8 right. They're the ones who are thinking about
- 9 what the alternatives will be and how to finance
- 10 them. One of the biggest obstacles to doing
- 11 anything here, right, is relocating the existing
- 12 tenants. Cash is scarce in Congress right now.
- 13 Agencies don't have a lot of appropriations, but
- 14 \$200 per foot tenant improvement allowance, as long
- 15 as a tenant isn't just gilding the lily there,
- 16 right, that should cover it. They should be able
- 17 to move. They should be able to relocate for that.
- 18 So very minimal upfront appropriations requirement
- 19 to implement the actual disposal, relocation to
- 20 somewhere else, which then helps fill vacant space
- 21 in downtown Boston, and then takes office
- 22 space -- because I think the buildings we're

- 1 looking at probably are not going to be office
- 2 space, there's no demand for that, but they're on
- 3 good locations.
- 4 There's demand for other things, mixed
- 5 use, residential, whatever it might be, goes on
- 6 the tax rolls. You're decreasing office supply.
- 7 You are increasing demand for existing high quality
- 8 space at a fraction of the cost of what the
- 9 government's actually paying to house a federal
- 10 employee getting work done for the taxpayers.
- 11 That's the -- that's the financial model that we're
- 12 looking at and I think it pencils out quite well.
- MR. WINSTEAD: I'd like to -- just to --
- 14 hello. Yeah. Just to follow up on Dan's point,
- 15 although the Board is not engaged in the
- 16 sales process, you know, we have high level of
- 17 sophisticated real estate executives on the Board
- 18 as well. And I -- and I will tell you one of the
- 19 things that -- that I'm particularly focused on, I
- 20 think the Board is as well, is getting ideas
- 21 through public hearings like this of the tools that
- 22 are available to take advantage of these

- 1 assets.
- 2 So you have, obviously, the federal
- 3 government, you have obviously the host
- 4 jurisdiction, where the asset resides, and you have
- 5 the development team, including the finance
- 6 development, you know, zoning, planning group that
- 7 would make a reuse of it. And I've done this
- 8 in Washington where we've got these huge buildings
- 9 that are now reported out for disposal and I'd
- 10 love to hear from you all or submit to us, you
- 11 know, as you view the tools for these Boston
- 12 assets, you know, what could be done to make it
- 13 more receptive for developers, for buyers to come
- 14 in on these assets and to be able to
- 15 close and actually take one of these assets and
- 16 redevelop it.
- So some of the things, just an example
- 18 of what we'd love to hear, it really is
- 19 more on GSA side to take advantage of some of these
- 20 tools. But in DC we talked about, for these major
- 21 assets, streamlining zoning and permitting process,
- 22 establishing standard limited proffer packages,

- 1 providing tax abatements of 15 to 20 years,
- 2 elimination of rent control for any kind of
- 3 residential redevelopment, streamlining eviction
- 4 processes, and others, obviously preserving
- 5 historic preservation. In terms of the district,
- 6 you've got, you know, additionally, some oversight,
- 7 federal responsibilities, you got to deal in the
- 8 Federal Fine Arts Commission, you got to deal with
- 9 the National Capital Planning Commission.
- 10 So a lot of these things in the
- 11 District, we're looking at what are the DC
- 12 and federal agency review process and how can they
- 13 expedite it? How can they reduce the obstacles of
- 14 a sophisticated, competent, capable
- 15 developer or buyer taking these down? So
- 16 I'd love to hear from some
- 17 of you all on what some of the tools would be here
- 18 in the Boston area to incentivize the sale of these
- 19 assets.
- 20 MR. WALDEN: That's a good introduction
- 21 to our Q and A session. And as a reminder, we are
- 22 recording this hearing as well as preparing a

- 1 written transcript, and
- 2 the transcript will be on our website here in a few
- 3 days. So just a reminder, we are recording this.
- 4 With that said, I will open the floor to Q and A.
- 5 And if you would -- and you'll need to use the mic,
- 6 I'll pass you the mic, if you would introduce
- 7 yourself and what company or agency you're with.
- 8 Anyone like to pose a question for the
- 9 Board? Yes, ma'am.
- 10 MS. CARLOCK: I'm not real estate. I'm
- 11 a reporter, so --
- MR. WALDEN: Okay.
- MS. CARLOCK: -- that makes a difference.
- 14 Hi, I'm Catherine Carlock from the Boston Globe.
- 15 I wondered if you could tell us a little bit about
- 16 what would go into the recommendation for the three
- 17 downtown buildings in particular? What would
- 18 make you lean one way towards consolidation of all
- 19 three, towards disposition of all three? Is
- 20 there any one way or the other that
- 21 you're leaning?
- MR. WALDEN: Who wants to take a crack

- 1 at that? Or I can take a crack at it or you --
- 2 MR. MATHEWS: I'll take it.
- 3 MR. WALDEN: All right.
- 4 MR. MATHEWS: So, again, it's those two
- 5 things, right, occupancy, capital liabilities, and
- 6 alternatives, right? If there's another one,
- 7 right, alternative costs. And, you know, you saw
- 8 that slide, some of the buildings have more costs
- 9 associated with them than others. And then there's
- 10 also the locations, right? Different locations may
- 11 have different value. I think the McCormick
- 12 Building, which is, I think, right outside the
- 13 window here somewhere, you know, it's an older,
- 14 pre-war building, narrow footprints,
- 15 lends itself very well to residential. And the --
- 16 the building's actually in probably
- 17 one of the best conditions out of all
- 18 three of them, so -- and a fabulous location,
- 19 probably a lot of demand. We actually met with the
- 20 City yesterday and they were quite, I think,
- 21 interested in several of these properties.
- MS. CARLOCK: Who'd you meet with?

- 1 MR. MATHEWS: I'm terrible with names.
- MS. CARLOCK: Kairos Shen?
- 3 MR. MATHEWS: We could probably get back
- 4 to you.
- 5 MR. WALDEN: No, it was director
- 6 of -- Garrick --
- 7 MR. MATHEWS: I'm -- I'm sure we could
- 8 get back to you --
- 9 MS. CARLOCK: Devin Quirk?
- 10 MR. WALDEN: Devin Quirk; that was it.
- MS. CARLOCK: Okay.
- 12 MR. WALDEN: Elizabeth Sherva.
- MS. CARLOCK: I wasn't that sure about
- 14 (indiscernible).
- MR. MATHEWS: You know, the Tip O'Neill
- 16 Building, it's literally adjacent to TD Gardens.
- 17 Obviously, a lot of exciting economic redevelopment
- 18 there. It's on the side of the street that's not
- 19 on the historic side, so it also lends itself to
- 20 redevelopment quite well. I think the JFK Building
- 21 is in that government center, so in terms of the
- 22 location, probably a little more challenging

- 1 location than these other two. There are
- 2 some other properties that actually weren't on the
- 3 list that we've been looking at over by the
- 4 convention center.
- 5 So, again, very, I think, exciting
- 6 economic redevelopment opportunities there, not the
- 7 building, the land, frankly, is exciting. And then
- 8 we already recommended one which was approved, so
- 9 that's actually in the process right there on the
- 10 channel. So a combination of what could be done
- 11 with it, and then what's the cost of
- 12 getting the people out, because that really affects
- 13 the net benefit of the transaction.
- 14 And I think what we heard today here,
- 15 right, is we're, sort of, at the bottom of the
- 16 leasing market in Boston if you look at the
- 17 cycle of leasing markets. Some markets, like
- 18 Washington DC, are still falling, some are starting
- 19 to pull out and vacancies are getting tighter and
- 20 rates are going up. Boston, according to our
- 21 analysis from the JLL, sounds like it's
- 22 bottoming out right now. There frankly

- 1 couldn't be a better time to be securing long-term
- 2 leases in the private market as alternatives,
- 3 because those are important.
- 4 How do you actually enable a disposal?
- 5 You have to get the people out of it and that costs
- 6 money. And if it requires a whole lot of
- 7 congressional appropriations, that can stop it
- 8 if it's not available. But if you're
- 9 getting \$150 tenant improvement allowance from the
- 10 landlord, or \$200, and your annual rent per person
- 11 is \$20,000 for trophy space -- you saw these
- 12 numbers here, right? Six times that amount or more
- 13 is being spent in these federal buildings and
- 14 they're awful. Like, if you're an employee working
- 15 there, it's terrible. So I think in this market,
- 16 the value proposition is very, very strong. And I
- 17 think there's a path forward to actually implement
- 18 it because of where we are in the lease markets.
- 19 MR. CAPUANO: There is also the
- 20 factor of what the potential income from the
- 21 sale of the property would bring. The Boston
- 22 market's also at the bottom of that. So you know,

- 1 it might sound good, but there's an
- 2 outgoing part of the equation, but there's also an
- 3 incoming part of the equation and that's part of
- 4 the discussion. Okay. We can sell the building,
- 5 but if we only can get a dollar for it, is it worth
- 6 selling at this point? You know, that kind of
- 7 thing. And plus
- 8 we do look at -- we consider local needs, the local
- 9 market, what they want. We try to work with the
- 10 local governments to try to figure out, okay, even
- 11 if we sold it, you know, we can't tell you what to
- 12 do. We can't tell GSA what to do with it. Do you
- 13 have any ideas? What are you thinking?
- And that's what the meeting with Boston
- 15 and Washington DC and others have been about is,
- 16 okay, if we were to do something like this, what
- 17 do you think? Not -- probably not so much here,
- 18 but in DC, one of the things we discussed was,
- 19 okay, even if we got rid of 20 buildings tomorrow,
- 20 what does that do to the market? And, you
- 21 know, here, probably that's not as big and the
- 22 likelihood of us selling all three buildings, my

- 1 opinion, is probably not very high. But if we did,
- 2 that would have an impact on the local market.
- 3 Now, what it would be, you guys would have to help
- 4 us make those decisions. So all that stuff comes
- 5 into factor. It's not as easy as
- 6 it sounds in some levels. I mean, there are some
- 7 non-number of factors that go into it.
- 8 MR. WINSTEAD: I would just
- 9 add a few things. I mentioned in my closing
- 10 comments about the tools -- and you all are real
- 11 estate experts, we'd love to hear from them. But
- 12 one of the things the Board is looking at and very
- 13 concerned about is, you know, how these assets,
- 14 which are older, historic landmark buildings can,
- 15 in fact, be conveyed. And one of the things
- 16 we've recommended now in three different reports, I
- 17 think, is really engaging with experts in the
- 18 marketplace that -- in many of these assets, such
- 19 as the three buildings we're talking about, are
- 20 really very complicated. You know, they -- the
- 21 values are embedded in rezoning and market, in
- 22 terms of residential, retail, office, what's the

- 1 best?
- 2 So we are really hoping that more
- 3 and more of the communities where these assets look
- 4 at, you know, what approaches should be taken.
- 5 We've recommended to GSA, and they're now looking
- 6 at it as a tool, is really engaging the broker
- 7 function. They've had it on the leasing side
- 8 since, I'm trying to think, 2002 when the original
- 9 broker contract came into place on leasing. And we
- 10 feel that broker engagement for these complicated
- 11 assets is really necessary.
- 12 And the disposal approach needs to
- 13 be looked at in terms of which one is the best
- 14 best process. Looking at outright sale, which
- 15 unfortunately for many of these assets -- and we
- 16 did have huge deferred maintenance, complications,
- 17 untitled rights, and that kind of thing, so -- but
- 18 outright sale is certainly one option, a joint
- 19 venture where the government takes an agreed upon
- 20 value and contributes to the value of that property
- 21 and land to a joint venture, or a ground lease,
- 22 which others on the Board can comment, certainly in

- 1 -- in looking at some of these landmark federal
- 2 buildings that have had deferred maintenance is
- 3 really a very, very attractive approach. Looking
- 4 at a standard non-subordinated ground lease can be
- 5 an attractive and effective way to maximize the
- 6 value.
- 7 MR. WALDEN: Anyone else?

- 1 MS. SPAGNOLA: Good morning. Thank you.
- 2 My name is Julia Spagnola. I'm from Senator
- 3 Markey's office. I know my colleagues from Senator
- 4 Warren's office are also here as well, and our
- 5 offices are located in the John F. Kennedy
- 6 Building. We're on the ninth floor, Senator Warren
- 7 is on the 24th floor, and I just had a couple of
- 8 questions for the Board. I appreciate the
- 9 presentation and wondered if security has been taken into
- 10 consideration.
- 11 And also, just, I know we're more
- 12 unique tenants based on our security needs, and
- 13 also I know how we -- how our constituents can
- 14 access us, so I'm just curious if that was taken,
- 15 you know, into any consideration by the Board at
- 16 all? Both of our offices are actually having
- 17 hundreds of thousands of dollars of security
- 18 internally done as we speak right now inside. And
- 19 I also know that Federal Protective Service and DHS
- 20 is also located in our building, so that's a
- 21 safety asset I think for us. So I'm just curious
- 22 about any thoughts or considerations for

- 1 security for senate offices.
- 2 MR. MATHEWS: Yeah, I can speak to
- 3 that, and probably David as well, since we both
- 4 were former commissioners of the Public Building
- 5 Service. So security clearly is an option and
- 6 something that can be accommodated in all sorts of
- 7 different facilities. You know, we have FBI
- 8 field offices, the director of National
- 9 Intelligence, for example, that whole complex is a
- 10 leased facility. The National Counter Terrorism
- 11 Center is a leased facility. Those are extremely
- 12 secure facilities as you can imagine. So the
- 13 ownership of the facility really isn't a major
- 14 factor in the ability to secure a location. Other
- 15 things about tenant mix, setbacks, obviously the
- 16 types of security and guard presence you put on and
- 17 access control, all those things really drive the
- 18 security posture for the tenants.
- 19 And it's absolutely -- those
- 20 basic requirements of relocating the tenants is --
- 21 is something that is absolutely an issue and the
- 22 tenants will have, in this case,

- 1 obviously, you guys are -- are a tenant in the
- 2 building, if we were to recommend that one, and not
- 3 saying that we are, but if it were and -- and if it
- 4 actually was to be disposed of, right, the tenants
- 5 would have a say in that as well, of course, as to,
- 6 you know, where you might relocate and -- because
- 7 it's not just security, but you said you also need
- 8 public access because constituents need to be --
- 9 visit, so being off on a military base somewhere
- 10 would probably be a terrible location. So all
- 11 those things would be taken into consideration and
- 12 and can be met.
- MS. SPAGNOLA: Got it. Thank you so
- 14 much.
- MR. WALDEN: Thank you.
- 16 Yes, sir.
- MR. CAMPBELL: I'll save you the walk.
- 18 MR. WALDEN: Oh, okay. I'll meet you
- 19 half way.
- 20 MR. CAMPBELL: Thank you. My name is
- 21 Carl Campbell with the Armstrong Company, and my
- 22 question is for you, Mr. Mathews, because it's of

- 1 particular interest to myself and the colleagues I
- 2 have here today. So you said the biggest barrier
- 3 is that once it's -- the Board is recommended that
- 4 the building is a good candidate for sale, you said
- 5 the biggest barrier is the relocation. Can you dig
- 6 a little deeper in that? Is it the straight cost
- 7 or is it employee resistance to that change or
- 8 further commute or the other sociopolitical factors
- 9 that are in it? Because -- like, yesterday, I was
- 10 in Newark, New Jersey, decommissioning a quarter
- 11 million square feet. Last year, I probably did
- 12 five to 6 million square feet of relocations and
- 13 decommissionings for buildings, but it's the
- 14 private sector. And from what I'm seeing with, at
- 15 least, my clientele, they're churning spaces every
- 16 three years, so there has to be an economic
- 17 inefficiency benefit to doing that churn. So I
- 18 guess that's my question.
- 19 MR. MATHEWS: Yeah. I would say, writ
- 20 large, not just for what the Board's doing, but
- 21 it's part of the reason why the Board was created
- 22 by Congress, the initial obstacle to disposing of

- 1 federal properties, I would say, is decision
- 2 making. Unlike a private company where you have
- 3 clear decision making in most cases, right?
- 4 Government is very diffused. So GSA, quote, owns
- 5 the building, has the real estate authority to make
- 6 the decisions about what to do with it, but the
- 7 tenants are also government entities and they've
- 8 got decisions about what they do and they control
- 9 their own budgets.
- 10 And to actually, let's say, empty the
- 11 Tip O'Neill Building, you know, maybe they're a
- 12 dozen or more different federal agencies in there;
- 13 they all have their own individual budgets. And
- 14 the federal budget cycle is such that, right now,
- 15 today, agencies are drafting, internally, their
- 16 fiscal year '27 budget. And then that's going to
- 17 go through that approval process and Congress
- 18 probably won't approve it until we're in fiscal
- 19 year '28, so the whole, like, funding cycle,
- 20 decision making cycle to say, okay, let's ask for X
- 21 amount of dollars to get out of a building, so then
- 22 that building could be sold, you're corralling,

- 1 what, a dozen, different agencies with all their
- 2 different budget processes that are located in DC.
- 3 So that is a major challenge.
- 4 And GSA too often gets in a position
- 5 where, I don't control that, it's just too
- 6 difficult, we're just going to stay where we are,
- 7 even though the building's 25 percent occupied.
- 8 You know, it's got \$800 worth of liabilities per
- 9 foot. That -- that's how it actually comes about,
- 10 because the decision making is just so frozen, and
- 11 then the budget process. Obviously, the Board was
- 12 created to look at those situations and say that's
- 13 nuts. We're spending \$300,000 per person per year.
- 14 No. Get this all the way to the director of OMB
- 15 who's in a position to make sure that those
- 16 agencies have the money to move.
- But again, if you're going to a
- 18 lease and the landlord's going to cover all those
- 19 costs up front and now all you have to do is sign a
- 20 lease and GSA has the authority to sign that lease,
- 21 that's a contractual obligation. Congress will
- 22 appropriate the money to pay that rent. They're

- 1 obligated to and they do it. They've never
- 2 defaulted on that. So decision-making, and then
- 3 the availability of the upfront costs, those
- 4 really are the biggest challenges in a way.
- 5 MR. CAMPBELL: Thank you.
- 6 MR. RAHALL: And if I might add to what
- 7 Dan has said, and an answer to your question, I
- 8 think it's all of the above has been the
- 9 real problem we've had. So much of the decision
- 10 making process in the past has been buried in
- 11 bureaucracy if you will. And as has been mentioned
- 12 many times already this morning, that's one of the
- 13 reasons Congress created our board is to try to cut
- 14 through some of that bureaucracy and to provide for
- 15 more expeditious and efficient way of disposing of
- 16 these underutilized and unused assets. And again,
- 17 it's been a bureaucrat nightmare that I
- 18 have found that I didn't really see as clearly
- 19 during my 38 years in Congress as I now see during
- 20 my six years on this board.
- 21 MR. CAPUANO: I just need to remind
- 22 people human beings are human beings. When you

- 1 save a million dollars for a private company,
- 2 somebody gets a pay raise, somebody gets a higher
- 3 stock payout, somebody gets better -- somebody gets
- 4 something out of that. The money just didn't have
- 5 to disappear. In the government, not just the
- 6 federal government, any government, what's the
- 7 incentive? Nobody gets a pay raise, nobody gets a
- 8 good job, nobody gets, you know, a hired
- 9 by you any faster for doing any of those things.
- 10 What's their job? Their job is to get paid X
- 11 to sell a building. Whether we sell it or not,
- 12 I'm getting paid the same, whether we sell it for a
- 13 buck or a gazillion dollars, I'm getting paid the
- 14 same. There's no incentive. We're trying to find
- 15 ways to give reasonable incentive to government
- 16 employees to do that action.
- And we are limited as what we can do, not
- 18 just because of the law, but more importantly,
- 19 because it's hard to do. If you give a
- 20 -- a government employee, any government employee,
- 21 a financial incentive to do X, some people are
- 22 going to claim bribery, some people are going to

- 1 say, well, you could have sold it for two gazillion
- 2 instead of one gazillion, and you sold it to your
- 3 brother-in-law for that. There are reasons why
- 4 government is so slow and inefficient. And the
- 5 reasons are 200 years of built up problems, usually
- 6 criminal activities by somebody that got somebody
- 7 in government to say, we can't do that anymore.
- 8 Now, we have to add these three hurdles to do it to
- 9 make sure nobody ever does that again.
- 10 So that's where we're at. We're trying
- 11 to find reasonable ways to get around that.
- 12 Human nature is human nature, private or public.
- 13 Financial incentive is a very good incentive that
- 14 works well in private sector. It does not work in
- 15 the public sector, so people need to
- 16 understand that.
- 17 There's part -- but it can change.
- 18 I'm going to tell you that the experience I
- 19 had with GSA and the Volpe Center was great. It
- 20 was great because I got lucky. I had a couple of
- 21 people in region one, this region, who were near
- 22 the end of their career and saw an opportunity to

- 1 do something that was different and unique, fun.
- 2 They didn't get any financial benefit out of it. I
- 3 got -- I guess somebody in DC gave them a nice
- 4 award saying good job. You know, they didn't get
- 5 an increased retirement benefit. They did it
- 6 because it was out of the ordinary of what they
- 7 were doing and because it was the right thing to
- 8 do, but that's all. It would've been nice. They
- 9 would've been even better -- and then by the way,
- 10 we -- with them, we had to fight the DC bureaucracy
- 11 to get them out of the boxes that they still
- 12 in -- the DC boxes still exist.
- 13 The thing I found is the resistance
- 14 to something new, it's -- again, it's human nature.
- 15 I don't like saying, oh, it's government.
- 16 It's not just government. I put any of you in
- 17 these same jobs, you're going to the same thing.
- 18 Why should I cross the street differently if
- 19 there's nothing in it for me? I'm getting the same
- 20 pay, the same benefits, the same this, the same
- 21 that to stay here in the shade, why should I walk
- 22 in the sun? And people need to understand that.

- 1 So we need to try to find new incentives to get
- 2 people to embrace new activities, such as even
- 3 selling a building. I had no idea before -- I
- 4 spent 20 years in Congress, I had no idea that
- 5 GSA's normal way to sell a building is to simply
- 6 put it on the internet and wait for you to show up.
- 7 I don't have to know much about real estate to
- 8 know that's stupid, but yet to try to get them to
- 9 do anything other than that has been very difficult.
- Just try one -- for once, go out and
- 11 get a real estate broker one place and see how
- 12 it works for one building that might be unique.
- 13 And we've had some degree a little bit
- 14 more success, but it's just been very difficult to
- 15 break that, and why is it difficult? We've done it
- 16 that way for 40 years. And what's my incentive to
- 17 change? It works. By the way, if I change
- 18 it and it doesn't work, I could lose my job because
- 19 it rolls downhill, guys. And when it rolls
- 20 downhill and something goes bad, it falls on me.
- 21 So therefore there's not only no
- 22 incentive to try something new, there's a lot of

- 1 incentives to keep doing the same old, same old,
- 2 same old that might have worked 40 years ago, but
- 3 doesn't work today. And it's not as easy to just
- 4 simply say you got to change it. It's very
- 5 difficult to change those mindsets and to give
- 6 incentives to try something new.
- 7 MR. WINSTEAD: I might also just add,
- 8 you know, what the Board's lived through. We -- I
- 9 think Nick was there and voted for FASTA? No,
- 10 neither.
- MR. RAHALL: No.
- MR. WINSTEAD: No? But anyway,
- 13 we've only been around since 2019. 2020 to '23 was
- 14 COVID and you all know better than anybody, the
- 15 impact of COVID. So the Board has lived through
- 16 this reality of, you know, office space per person
- 17 show up for work every day to now's reality of
- 18 telework on both the public and private
- 19 side. And just to -- you know, GSA has to balance
- 20 a lot and -- you know, in taking care of the tenant
- 21 agency needs. And what we've seen, just on our
- 22 brief life on the Board, we saw Obama's focus on

- 1 reducing the footprint. So during the Obama
- 2 administration, they made a lot of headway on
- 3 reducing the square footage per person sharing
- 4 offices. My offices at GSA back in 2009 now has
- 5 six people in it, so that's the kind of impact that
- 6 he made.
- 7 And then we had under Dan's watch, the
- 8 first Trump term, he focused on lengthening the
- 9 lease term so that the federal government is
- 10 getting better value from the private landlord,
- 11 right? The longer the lease, the better rental
- 12 rate you can get and negotiate for. And then we
- 13 saw -- under the Biden administration, we saw an
- 14 allowance of 1.5 days a week that federal employees
- 15 needed to show up in the office. Two and a half
- 16 days per pay period. So obviously we saw a huge
- 17 growth in telework and people staying at home and
- 18 working, and now we're saying, obviously under this
- 19 administration, return to the office for the
- 20 federal employees.
- 21 So not only have we been around looking
- 22 at these assets now for five years, we --

- 1 partnering with GSA, but we've seen the -- this
- 2 huge flux in terms of requirements of federal
- 3 employees and what the focus of various
- 4 administrations have been. So that, you know, that
- 5 also churns back to your question about, you know,
- 6 relocation and changing, you know, that's another
- 7 factor that we've had to live with. Not
- 8 necessarily -- we didn't make those decisions, but
- 9 we've had to look at these assets in terms of the
- 10 impact of those federal tenancy policies.
- 11 MR. CAPUANO: I
- 12 got to follow up on what David said, it's true in
- 13 the private sector as well. I mean, ten years ago,
- 14 everybody had their little cubicle offices and that
- 15 was it. Nobody's doing that now. Everybody went
- 16 to these big huge rooms where you shared desks with
- 17 everybody. And I've been told by lots of people,
- 18 again, you're in the business, but that's, kind of,
- 19 passe already. Didn't work out. People don't like
- 20 sharing offices. When they have to have private
- 21 meetings, they like having an office that's their
- 22 own.

- 1 Again, I know that that's -- so
- 2 that -- yes, the public sector changes, absolutely.
- 3 So does the private sector, and they're still
- 4 working out what they're doing, and you know that
- 5 better than I do. And whatever is in today, may
- 6 not be in tomorrow. I mean, I've seen accounting
- 7 firms and law firms change their footprint
- 8 overnight. And I agree it is much
- 9 more frequent. It is good for us to learn from the
- 10 private sector what's going on.
- 11 And by the way, the private sector
- 12 changed just how many days you're going to come
- 13 into work. It's still changing today and anything
- 14 in the private sector clearly moves faster than
- 15 government for obvious reasons. I think they're
- 16 obvious. But okay, how many days a week you have
- 17 to be in? Do you need your own desk? Do you need
- 18 your own space? And that answer has been a moving
- 19 target over the last ten years -- actually, the
- 20 last five or six years.
- 21 Ten years ago, it was a simple target,
- 22 so much per employee, that was it. This is what

- 1 you get. You either get an enclosed office or
- 2 an open office or a desk. Not so -- but not so
- 3 anymore. And the answer is different for different
- 4 companies and different industries. Government's
- 5 no different. We're still playing with those
- 6 things, usually, ten steps behind private
- 7 enterprise. That's normal. But if you're going
- 8 through changes, so will we.
- 9 MR. CAMPBELL: So that -- just to follow
- 10 up with that. So -- and this is just my
- 11 observations from the private sector -- I don't do
- 12 hardly any government work, but just my
- 13 observations in the private sector, the reality of
- 14 it is, if you're looking at spaces that might
- 15 need \$800 a square foot of maintenance improvements
- 16 and you're worried about utilization, like maybe a
- 17 new workspace would increase utilization because
- 18 they don't want to go to the office that looks like
- 19 a 1930s prison. So I've seen more utilization when
- 20 they start moving.
- 21 MR. WALDEN: Well, thank you for those
- 22 questions. We're at the top of the hour, so our

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2 Our contact information, if you have any questions,
 3 it's fastainfo@pbrb.gov or come up here and I'll
 4 give you my card. If you have any follow-up
 5 questions, we'll be happy to answer them. Thank
   you again for coming out this morning.
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             (Off the record at 12:02 p.m.)
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1 time is up. So I'm going to conclude our hearing.